West Virginia Emergency Medical Services' Retirement System

Administered by The West Virginia Consolidated Public Retirement Board





Audited Schedules of Employer Allocations and Pension Amounts by Employer

Serving Those Who Serve West Virginia

As of and for the Year Ended June 30, 2020

West Virginia Emergency Medical Services' Retirement System Audited Schedules of Employer Allocations and Pension Amounts By Employer As of and for the Year Ended June 30, 2020

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Independent Auditor's Report

To the Members of the West Virginia Consolidated Public Retirement Board Charleston, West Virginia

Report on Schedule of Allocations and Pension Amounts by Employer

We have audited the accompanying schedule of employer allocations of the West Virginia Emergency Medical Services' Retirement System (EMSRS), administered by the West Virginia Consolidated Public Retirement Board, as of and for the year ended June 30, 2020, and related notes. We have also audited the total for the columns titled net pension asset (liability), total deferred outflows of resources, total deferred inflows of resources and total employer pension expense (specified column totals) included in the accompanying schedule of pension amounts by employer (collectively the Schedules) of EMSRS as of and for the year ended June 30, 2020, and related notes.

Management's Responsibility for the Schedules

Management is responsible for the preparation and fair presentation of the Schedules in accordance with accounting principles generally accepted in the United States of America; this includes design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the Schedules that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on the schedule of employer allocations and specified column totals included in the schedule of pension amounts by employer based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the schedule of employer allocations and specified column totals included in the schedule of pension amounts by employer are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the schedule of employer allocations and specified column totals included in the schedule of pension amounts by employer. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the schedule of employer allocations and specified column totals included in the schedule of pension amounts by employer, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the schedule of employer allocations and specified column totals included in the schedule of pension amounts by employer in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the schedule of employer allocations and specified column totals included in the schedule of pension amounts by employer.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the Schedules referred to above present fairly, in all material respects, the employer allocations and net pension asset (liability), total deferred outflows of resources excluding employer specific amounts, total deferred inflows of resources excluding employer specific amounts, and total employer pension expense for the West Virginia Emergency Medical Services' Retirement System, as of and for the year ended June 30, 2020, in accordance with accounting principles generally accepted in the United States of America.

Other Matters

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of the West Virginia Consolidated Public Retirement Board as of and for the year ended June 30, 2020, and our report thereon, dated October 14, 2020, expressed an unmodified opinion on those financial statements.

Restriction on Use

Our report is intended solely for the information and use of the West Virginia Consolidated Public Retirement Board's management, the West Virginia Emergency Medical Services' Retirement System's participating employers and their auditors and is not intended to be and should not be used by anyone other than these specified parties.

Saclly LLP
Boise, Idaho
March 22, 2021

Schedule of Employer Allocations As of and for the Year Ended June 30, 2020

Employer Number	Employer Name	I Co	Employer Allocation Percentage		
M00001	Berkely County Emergency Ambulance Authority	\$	242,189	7.869662%	
M00002	Boone County Ambulance Authority		169,503	5.507811%	
M00003	Brooke County Commission		24,298	0.789536%	
M00004	Cabell County Commission		656,733	21.339807%	
M00005	Clay County Emergency Ambulance Authority		17,612	0.572282%	
M00006	Gilmer County Ambulance Service		24,184	0.785832%	
M00008	Jackson County Emergency Medical Services		169,962	5.522726%	
M00009	Jefferson County Emergency Services Agency		178,963	5.815203%	
M00010	Kanawha County Emergency Ambulance Authority		819,054	26.614250%	
M00011	Logan County Emergency Ambulance Service Authority		193,952	6.302254%	
M00012	Putnam County Emergency Medical Services		210,081	6.826348%	
M00013	Randolph County Emergency Squad		147,142	4.781215%	
M00014	Weston-Lewis County Emergency Ambulance Service Authority		63,280	2.056213%	
M00015	Wetzel County Emergency Ambulance Authority		55,402	1.800226%	
M00016	Hardy County Emergency Ambulance Authority		$25{,}161$	0.817579%	
M01200	Grant County Ambulance		79,986	2.599056%	
		\$	3,077,502	100.000000%	

The accompanying notes are an integral part of this schedule

WEST VIRGINIA EMERGENCY MEDICAL SERVICES' RETIREMENT SYSTEM Schedule of Pension Amounts by Employer As of and for the Year Ended June 30, 2020

									Total Employer	Pension Expense	74,700	45,421	12,291	201,884	7,771	4,660	67,563	64,617	196,535	56,096	59,284	52,008	23,627	17,566	4,049	29,928	918,000
Pension Expense	Net Amortization	of Deferred	Amounts from	Changes in	Proportion and	Differences	Between Employer	Contributions and	Proportionate Share Tot	of Contributions Pen	2,457 \$	(5,141)	5,043	5,985	2,517	(2,554)	16,864	11,233	(47,783)	(1,759)	(3,382)	8,116	4,751	1,040	(3,456)	690'9	٠
	Z					Proportionate	Share of Be	Allocable	Pension Pro	Expense	\$ 72,243 \$	50,562	7,248	195,899	5,254	7,214	50,699	53,384	244,318	57,855	62,666	43,892	18,876	16,526	7,505	23,859	\$ 918,000 \$
							Total	Deferred	Inflows of	Resources	\$ (153,633)	(125,086)	(18,053)	(422,886)	(11,670)	(24,118)	(103,383)	(116,437)	(563,228)	(127,273)	(136,300)	(87,493)	(37,913)	(34,665)	(26,230)	(52,937)	(249,305) \$ (2,041,305)
rs of Resources		Changes in	Proportion	and Differences	Between	Employer	Contributions	and Proportionate	Share of	Contributions	(12,608)	(56,386)	(3,905)	(40,476)	(1,414)	(10,036)	(4,416)	(12,229)	(86,302)	(14,336)	(13,971)	(1,814)	(1,066)	(2,405)	(11,579)	(6,362)	(249,305)
Deferred Inflows of Resources								an	Changes in	Assumptions	\$ (9,444) \$	(6,609)	(947)	(25,608)	(687)	(943)	(6,627)	(6,978)	(31,938)	(7,563)	(8,192)	(5,737)	(2,467)	(2,160)	(981)	(3,119)	\$ (120,000) \$
						Differences	Between	Expected	and Actual	Experience		(92,091)	(13,201)	(356,802)	(6)266)	(13,139)	(92,340)	(97,230)	(444,988)	(105,374)	(114,137)	(79,942)	(34,380)	(30,100)	(13,670)	(43,456)	\$ (1,672,000) \$ (120,000)
							Total	Deferred	Outflows of	Resources	\$ 381,047	274,007	49,027	1,017,363	30,894	39,949	288,152	299,981	1,255,404	303,297	321,892	238,016	106,505	87,754	37,739	134,278	\$ 4,865,305
Deferred Outflows of Resources		Changes in	Proportion	and Differences	Between	Employer	Contributions	and Proportionate	Share of	Contributions	\$ 17,783	19,767	12,582	32,317	4,477	3,675	33,223	31,551	26,892	12,385	6,788	17,315	11,590	4,655	•	14,305	\$ 249,305
Deferred Outflo			Net Difference	Between	Projected	and Actual	Investment	Earnings on	Pension Plan	Investments		119,519	17,133	463,074	12,419	17,053	119,843	126,190	577,528	136,759	148,132	103,752	44,620	39,065	17,741	56,400	\$ 2,170,000
						Differences	Between	Expected	and Actual	Experience	\$ 192,492	134,721	19,312	521,972	13,998	19,221	135,086	142,240	650,984	154,153	166,972	116,949	50,295	44,034	19,998	63,573	\$ 2,446,000
							Net	Pension	Asset	(Liability)	\$ 92,469	64,717	9,277	250,743	6,724	9,234	64,892	68,329	312,715	74,051	80,210	56,179	24,161	21,153	9,607	30,539	\$ 1,175,000
									$\operatorname{Employer}$	Number	M00001	M00002	M00003	M00004	M000005	M00006	M00008	M00009	M00010	M00011	M00012	M00013	M00014	M00015	M00016	M01200	

NOTES TO SCHEDULES OF EMPLOYER ALLOCATIONS AND PENSION AMOUNTS BY EMPLOYER

1 - NATURE OF ENTITY

The Emergency Medical Services Retirement System (EMSRS) is a multiple employer defined benefit cost sharing retirement system. The EMSRS Act was passed by the West Virginia Legislature in March 2007. The legislation provided for a voluntary participation election of eligible emergency medical service officers and mandated that certain participation levels be reached by December 31, 2007, in order for the provisions of EMSRS to become effective. At the close of the election period, fifteen licensed EMS public employers, consisting of twelve eligible Public Employees Retirement System (PERS) political subdivisions and three eligible Non-PERS political subdivisions, passed corporate resolutions to become participating public employers of this retirement system. Statewide, over five hundred eligible Emergency Medical Services Officers elected to opt into this new retirement plan. The WV Emergency Medical Services Retirement System (EMSRS) became effective January 1, 2008.

During fiscal year 1991, the West Virginia State Legislature created the Consolidated Public Retirement Board (the Board) to administer nine of the State of West Virginia's ten retirement plans. The Board is managed by a Board of Trustees, which consists of, by virtue of their position, the Governor, State Auditor, State Treasurer, and Secretary of the Department of Administration, together with the following gubernatorial appointments that are subject to the advice and consent of the State Senate: four residents of the State who are not participants in the retirement plans, one State and one non-State employee participant in the Public Employees' Retirement System, and one participant each from the other seven defined benefit plans administered by the Board.

Chapter 16, Article 5V of the West Virginia State Code assigns the authority to establish and amend the provisions of the plan to the State Legislature.

2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

<u>Introduction</u> - The Government Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*, establishes financial reporting requirements for governments that provide employees with pension benefits. GASB Statement No. 68 requires governmental employers to recognize a net pension liability and/or a net pension asset as employees earn pension benefits. Governments participating in EMSRS will recognize their proportionate share of the collective pension amounts for all benefits provided through the plan.

Basis of Accounting - The schedules of employer allocations and pension amounts by employer of the EMSRS have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The GASB is the accepted standard setting body for establishing governmental accounting and financial reporting principles for governmental units.

NOTES TO SCHEDULES OF EMPLOYER ALLOCATIONS AND PENSION AMOUNTS BY EMPLOYER (Continued)

2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Basis of Allocation</u> - Pension amounts have been allocated to each participating employer based on their proportionate share of employer contributions to the EMSRS for the fiscal year ended June 30, 2020. Employer contributions are recognized when due. Retroactive service, military service, out of state service, and back pay employer contributions related to prior fiscal years have been excluded from the allocation.

<u>Accounting Estimates</u> - The preparation of the schedule of employer allocations and pension amounts by employer in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of net pension asset, deferred inflows of resources, deferred outflows of resources, and pension expense as of the measurement date. Actual amounts could differ from those estimates.

<u>Investments</u> - All defined benefit plan funds not required to meet disbursement needs are invested in accordance with the West Virginia Code, as well as policies established by the West Virginia Investment Management Board (WVIMB). The WVIMB has established various investment pools to provide for the investment of the defined benefit plans' assets. These investment pools are structured as multiparticipant variable net asset funds.

The WVIMB was organized on April 25, 1997, as a public body corporate created by *West Virginia Code Section 12-6-1* to provide prudent fiscal administration and investment management services to designated state pension funds, the state's Workers' Compensation and Coal Workers' Pneumoconiosis funds, and certain other state government funds. The WVIMB is governed by a Board of Trustees, consisting of thirteen members. The Governor, the State Auditor, and the State Treasurer are ex officio members of the Board of Trustees. The Governor appoints all other WVIMB Trustees for a term of six years.

<u>Measurement Date</u> - Net pension asset, deferred inflows of resources, deferred outflows of resources, and pension expense were determined by actuarial valuations as of July 1, 2019 rolled forward to June 30, 2020, which is the measurement date.

3 - AMORTIZATION

The net difference between projected and actual investment earnings on pension plan investments is amortized over a five-year period. All other deferred outflows of resources and deferred inflows of resources relating to pension amounts reported in these schedules are amortized and included in pension expense over the average expected remaining service life of 4.35 years.

NOTES TO SCHEDULES OF EMPLOYER ALLOCATIONS AND PENSION AMOUNTS BY EMPLOYER (Continued)

3 - AMORTIZATION (Continued)

The amortization of the deferred outflows and deferred inflows related to changes in the proportionate share of contributions from year to year each entity is available from the West Virginia Consolidated Public Retirement Board.

Information regarding the amortization of deferred outflows and deferred inflows of resources related to pension amounts are as follows.

Net Difference Between Protected and Actual Investment Earnings on Pension Plan Investments (in thousands, excluding the recognition period):

													eferred		eferred		
			2010		201=		2010		2010				tflows of		flows of		
Measurement date June 30	_	2015	2016	_	2017	_	2018	_	2019	_	2020	Re	Resources		esources	Total	
Amount	\$	1,969	\$4,39		\$(4,914)	\$	(1,406)	\$		\$,						
Recognition period (years)		5.00	5.0	0	5.00		5.00		5.00		5.00						
Amount recognized in																	
fiscal year:																	
2015	\$	394	\$	-	\$ -	\$	-	\$	-	\$	-	\$	394	\$	-	\$	394
2016		394	87	9	-		-		-		-		1,273		-		1,273
2017		394	87	9	(983)		-		-		-		1,273		(983)		290
2018		394	87	9	(983)		(282)		-		-		1,273		(1,265)		8
2019		393	87	9	(983)		(282)		258		-		1,530		(1,265)		265
2020		-	87	7	(983)		(282)		258		736		1,871		(1,265)		606
2021		-		-	(982)		(282)		258		736		994		(1,264)		(270)
2022		-		-	-		(278)		258		736		994		(278)		716
2023		-		-	-		-		255		736		991		-		991
2024		-		-	-		-		-		733		733		-		733
D.1 47 00																	
Balance as of June 30:	_		φ.		φ.	_				_		4		4		φ.	
2015	\$	1,575	\$		\$ -	\$	-	\$	-	\$	-	\$	1,575	\$	-		1,575
2016		1,181	3,51		(0.004)		-		-		-		4,695		- (2.001)		4,695
2017		787	2,63		(3,931)		-		-		-		3,422		(3,931)		(509)
2018		393	1,75		(2,948)		(1,124)		-		-		2,149		(4,072)	((1,923)
2019		-	87	7	(1,965)		(842)		1,029		-		1,906		(2,807)		(901)
2020		-		-	(982)		(560)		771		2,941		3,712		(1,542)		2,170
2021		-		-	-		(278)		513		2,205		2,718		(278)		2,440
2022		-		-	-		-		255		1,469		1,724		-		1,724
2023		-		-	-		-		-		733		733		-		733

NOTES TO SCHEDULES OF EMPLOYER ALLOCATIONS AND PENSION AMOUNTS BY EMPLOYER (Continued)

3 - AMORTIZATION (Continued)

<u>Differences Between Expected and Actual Experience (in thousands, excluding the recognition period):</u>

													Dε	eferred	De	eferred		
													Out	flows of	Inf	lows of		
Measurement date June 30	9	2015	2	016		2017		2018		2019		2020	Rea	sources	Re	sources	7	otal
Amount	\$	(1,067)	\$	724	\$	(1,079)	\$	1,147	\$	(2,208)	\$	2,317				,		
Recognition period (years)	·	8.00		7.80	·	4.74		4.63	·	4.58		4.35						
Amount recognized in																		
fiscal year:																		
2015	\$	(134)	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	(134)	\$	(134)
2016		(134)		93		-		-		-		-		93		(134)		(41)
2017		(134)		93		(228)		-		-		-		93		(362)		(269)
2018		(134)		93		(228)		248		-		-		341		(362)		(21)
2019		(134)		93		(228)		248		(483)		-		341		(845)		(504)
2020		(134)		93		(228)		248		(483)		533		874		(845)		29
2021		(134)		93		(167)		248		(483)		533		874		(784)		90
2022		(129)		93		-		155		(483)		533		781		(612)		169
2023		-		73		-		-		(276)		533		606		(276)		330
2024		-		-		-		-		-		185		185		-		185
Balance as of June 30:																		
2015	\$	(933)	\$	_	\$	_	\$	_	\$	_	\$	_	\$	_	\$	(933)	\$	(933)
2016	•	(799)	•	631	,	_	•	_	•	_	,	_	,	631	,	(799)	,	(168)
2017		(665)		538		(851)		-		_		-		538		(1,516)		(978)
2018		(531)		445		(623)		899		_		-		1,344		(1,154)		190
2019		(397)		352		(395)		651		(1,725)		-		1,003		(2,517)	(1,514)
2020		(263)		259		(167)		403		(1,242)		1,784		2,446		(1,672)		774
2021		(129)		166		-		155		(759)		1,251		1,572		(888)		684
2022		-		73		-		-		(276)		718		791		(276)		515
2023		-		-		-		-		-		185		185		-		185

NOTES TO SCHEDULES OF EMPLOYER ALLOCATIONS AND PENSION AMOUNTS BY EMPLOYER (Continued)

3 - AMORTIZATION (Continued)

Change in Assumptions (in thousands, excluding the recognition period):

		Deferred Deferred					
			Outflows of	Inf	lows of		
Measurement date June 30			Resources	Res	sources	Γ	otal
Amount	\$	(792)					
Recognition period (years)	·	4.74					
Amount recognized in							
fiscal year:							
2017	\$	(168)	\$ -	\$	(168)	\$	(168)
2018		(168)	-		(168)		(168)
2019		(168)	-		(168)		(168)
2020		(168)	-		(168)		(168)
2021		(120)	-		(120)		(120)
Balance as of June 30:							
2017	\$	(624)	\$ -	\$	(624)	\$	(624)
2018	Ψ	(456)	Ψ -	Ψ	(456)	Ψ	(456)
2019		(288)	<u>-</u>		(288)		(288)
2020		(120)	-		(120)		(120)
					· /		

4 - PENSION EXPENSE

The components of pension expense for the year ended June 30, 2020 (in thousands):

Service cost	\$ 3,286
Interest cost	6,117
Projected earnings on plan investments	(6,421)
Employee contributions	(2,531)
Recognition of current period deferred outflows/inflows:	
Differences between expected and actual experience	533
Differences between projected and actual investment earnings	736
Recognition of prior years' deferred outflows/inflows:	
Changes in assumptions	(168)
Differences between expected and actual experience	(504)
Differences between projected and actual investment earnings	 (130)
Total pension expense	\$ 918

The average of the expected remaining service lifetime of actives and inactive members as of July 1, 2019, which is 4.35 years.

NOTES TO SCHEDULES OF EMPLOYER ALLOCATIONS AND PENSION AMOUNTS BY EMPLOYER (Continued)

5 - NET PENSION ASSET (LIABILITY) AND ACTUARIAL INFORMATION

The net pension asset (NPA) is the portion of the actuarial present value of projected benefit payments related to past periods. The NPA for the employers is based on the allocation percentages from the Schedule of Employer Allocations.

The components of the net pension asset (liability) as of June 30, 2020, are as follows (in thousands):

Fidcuiary Net Position as a percent

of Total Pension Liability 101.34%

NOTES TO SCHEDULES OF EMPLOYER ALLOCATIONS AND PENSION AMOUNTS BY EMPLOYER (Continued)

6 - SENSITIVITY OF THE NET PENSION ASSET (LIABILITY) TO CHANGE IN THE DISCOUNT RATE (in thousands)

		Current				
	1% Decrease	Discount Rate	1% Increase			
Sensitivity of Discount Rate	(6.5%)	(7.5%)	(8.5%)			
Net pension asset (liability)	\$ (11,396)	\$ 1,175	\$ 11,404			

NOTES TO SCHEDULES OF EMPLOYER ALLOCATIONS AND PENSION AMOUNTS BY EMPLOYER

(Continued)

5 - NET PENSION ASSET (LIABILITY) AND ACTUARIAL INFORMATION (Continued)

The total pension liabilities for financial reporting purposes were determined by actuarial valuation as of July 1, 2019 and rolled forward to June 30, 2020 using the actuarial assumptions and methods described, as follows:

Actuarial cost method Individual entry age normal cost with level percentage of

payroll

Asset valuation method Fair value

Amortization method Level dollar, fixed period Amortization Period 30 yesrs from July 2008

Actuarial assumptions:

Investment rate of return 7.50%

Projected salary increases By age from 4.75% at age 30; declining to 3.25% at age 65

Inflation rate 3.00% Discount rate 7.50%

Mortality rates Active - RP-2014 Employee Mortality Tables, rolled back to 2006

and projected with Scale MP-2016 fully generational

 $Health\ Male\ Retirees$ - 103% of RP-2014 Male Healthy Annuitant Table, rolled back to 2006 and projected with Scale MP-2016

fully generational

Health Female Retirees - RP-2014 Female Healthy Annuitant Table, rolled back to 2006 and projected with Scale MP-2016

fully generational

Disabled Males - RP-2014 Male Disabled Retiree Table, rolled back to 2006 and projected with Scale MP-2016 fully

generational

Disabled Females - RP-2014 Female Disabled Retiree Table, rolled back to 2006 and projected with Scale MP-2016 fully

generational

Withdrawal rates 6.00% - 28.00% Disability rates 0.04% - 0.60% Retirement rates 25% - 100%

Date range of most recent

experience study 2011 - 2016